

HINCKLEY
JOURNAL
— *of* —
POLITICS



HINCKLEY
INSTITUTE
UNIVERSITY OF UTAH

2018 | VOLUME 19

Copyright © 1998 by the Hinckley Institute of Politics
and the University of Utah

HINCKLEY JOURNAL OF POLITICS — 2018 EDITORIAL BOARD

Director	Jason P. Perry
Associate Director	Morgan Lyon Cotti
Editor	Anthony Calacino
Editor	Shelby Wayment
Technical Editor	Connor Richards
Faculty Editor/Advisor	Edmund Fong, Department of Political Science, Division of Ethnic Studies
Student Board Members	Emily Anderson Micah Ballif Hannah Bergstrom Nicholas Coleman Nicholas Cockrell Merissa Frandsen Hans Liu Danielle McLaughlin Connor Morgan Anna Paseman Josh Rebollo Caitlin Silianoff Beth Wineke
Printing	Sun Print Solutions
Online Publishing	J. Willard Marriott Library
Funding	Student Media Council Hinckley Institute of Politics
Publication Design/Production	Brooke Doner

The Hinckley Journal of Politics is published annually by the Hinckley Institute of Politics for students, public officials, university officials, and the public. The opinions expressed herein are not necessarily those of the University of Utah, the Hinckley Institute of Politics, the Student Media Council, or the editorial board. Please direct your correspondence to the Journal Editors, Hinckley Institute of Politics, 332 South 1400 East, Bldg. 72 Room 102, Salt Lake City, Utah 84112, (801) 581-8501, or email: info@hinckley.utah.edu.

STUDENT RESEARCH PAPERS

An Analysis of Community Response to Poor Winter Air
Quality Episodes in Salt Lake City, Utah from 2000 to 2015.....Ardyn Ford.....1

Improving Health Outcomes in American Indian/Alaska Native
Communities: Why Investment from Local Stakeholders is
Crucial to the Tribal Consultation Process.....Miranda Jones.....8

The Role of Race and Class in Local Media Coverage
of Utah’s Opioid Epidemic.....Connor Richards.....18

PUBLIC OFFICIAL OPINION ESSAYS

Dreamers and Why It Is Important to Address Their
Future in a Comprehensive, Integrated WaySenator Luz Escamilla.....29

Taking on the Challenge of Homelessness.....Mayor Ben McAdams.....32

A Journey in Healing: The Role of Victim Advocates
in Serving Human Trafficking Survivors.....Attorney General Sean Reyes.....34

A WORD FROM THE DIRECTOR

As director of the Hinckley Institute of Politics, I am pleased to introduce the 2018 *Hinckley Journal of Politics*.

This edition marks the 19th year the Hinckley Institute has published this student-led journal, featuring research papers written by undergraduate students at the University of Utah. We are proud to sponsor this journal in partnership with the Political Science Department as a place where our students can publish important research and elected officials can share their views on current issues.

This compilation could not have been produced without the diligence of its 2018 co-editors Anthony Calacino and Shelby Wayment as well as the technical editor Connor Richards. Additionally, I would like to recognize the tireless efforts of our faculty editor and advisor Professor Edmund Fong, designer and producer, Brooke Doner, student editorial board members, and Hinckley Institute staff.

Through the various transformative opportunities provided by the Hinckley Institute, University of Utah students can apply the theories and concepts they learn in the classroom to real-world experiences. To date, the Hinckley Institute has placed and supported nearly 8,000 interns in internships throughout Utah, Washington, DC, and in more than 50 countries on six continents. In addition to the substantive work they perform as interns, students complete research papers based on issues pertinent to their internships, reflecting on practical ideas and drawing conclusions about the significant political questions of the day. The *Hinckley Journal* includes some of the best and most compelling of these papers.

We hope you enjoy reading the 2018 *Hinckley Journal of Politics* and appreciate your continued support of the Hinckley Institute of Politics.

Sincerely,



Jason P. Perry
Hinckley Institute of Politics

A LETTER FROM THE EDITORS

Dear Reader,

How should we care for our fellow citizens? As a country, we often take for granted the preceding question: should we care for each other? The question is supposed to sound strange; like a phrase uttered under one's breath, the incredulity should make everyone pause. Perhaps that's what we should do, just pause.

As a journal of 'politics' we must recognize our current political climate. The past year and half since the 2016 election has been a tumultuous time. The news cycle never stops, and never ceases to surprise everyone — either to their dismay or delight. One could frame the recent months in any number of defining ways.

To us, however, the past year and a half is evidence that we as a country need an honest conversation about caring. So much of the recent controversial policies and politics boil down to an uninitiated dialogue regarding whether we should care for fellow Americans, and who fits under the umbrella term American.

For the sake of our well-being, our country, and our world, we hope the answer to the question of care is yes and for as many people as possible. Because until America fully agrees on this point, we cannot have a conversation about how best to care for one another.

The injustices of this country are most often perpetrated by systems, not individuals. But we cannot just start with these systems. In order to fix any problem, we must first recognize the problem's existence. Individuals deciding to care about others will do little to take care of America's vulnerable or each other. To properly care for people in our society means to fix the systems that harm us. This means addressing issues within this country's institutions, and focusing on how people are not treated equitably by these institutions.

The research articles and opinion pieces assembled in this year's *Hinckley Journal of Politics* address a range of issues, yet they all examine the shortcomings of different systems in our country. The editorial board selected these three papers among numerous submissions without a theme in mind, but one clearly emerged. Each of these papers examines the harm perpetrated by the systems of this country. Our guest contributors speak to issues similarly complex and their opinion pieces range from homelessness to DACA (Deferred Action for Childhood Arrivals).

As Co-Editors, our hope is that this year's journal sparks action to address the problems we face both regionally in Utah and in this country. But, unless we can first agree to care for each other, to admit that individuals cannot "pull themselves up by the bootstraps" when every system is pulling them down, the brilliant ideas contained within these pages will remain ideas.

Sincerely,



Anthony Calacino
Co-Editor



Shelby Wayment
Co-Editor

EDITORS' NOTES

HINCKLEY JOURNAL OF POLITICS' MISSION STATEMENT

The *Hinckley Journal of Politics* is one of the only undergraduate-run journal of politics in the nation and strives to publish scholarly papers of exceptional caliber from University of Utah students in the fields of politics and public policy as well as opinion essays from local, state, and national public officials. Contributing research articles and opinion essays should address relevant issues by explaining key problems and potential solutions. Student research papers should adhere to the highest standards of research and analysis. The *Journal* covers local, national, and global issues and embraces diverse political perspectives. With this publication, the Hinckley Institute hopes to encourage reader involvement in the world of politics.

GENERAL COMMENTS AND ACKNOWLEDGMENTS

It has been our honor and a pleasure to serve as editors for the 19th edition of the *Hinckley Journal of Politics*. First and foremost we would like to thank the amazing efforts of our faculty advisor Dr. Edmund Fong. His thoughtful edits and guidance were greatly appreciated. We are incredibly thankful for the student authors and the public officials who have contributed to this year's *Journal*. Without their contributions, the *Journal* would not be possible. The *Journal* is one of many wonderful opportunities the Hinckley Institute provides for our undergraduate students, and we thank the countless supporters of the Hinckley Institute who make these opportunities possible. We are indeed appreciative of the generosity of the Hinckley family for their vision of the need for student involvement in practical politics and the principle of citizen involvement in government. We thank the Hinckley staff for their dedication to students. We thank our managing editor, our faculty editors, and most importantly the *Hinckley Journal of Politics'* editorial board for their work in reviewing and editing the published student papers. Finally, we commend all students who are involved in the political process, whether as interns, campaign volunteers, or scholars. We hope you will find the research papers and opinion essays within the *Journal* thought-provoking and timely.

STUDENT RESEARCH PAPER SUBMISSION GUIDELINES

The *Hinckley Journal of Politics* welcomes research paper submissions from University of Utah students of all academic disciplines, as well as opinion essays from Utah's public officials. Any political topic is acceptable. The scope can range from University issues to international issues. Research papers should adhere to submission guidelines found on the *Hinckley Journal* web site: www.hinckley.utah.edu/publications/journal.

STUDENT RESEARCH PAPER REVIEW AND NOTIFICATION PROCEDURES

Research paper submissions will be reviewed by the *Journal* editors, members of the editorial board, and faculty advisors. Submission of a research paper does not guarantee publication. Papers that do not adhere to submission and style guidelines will not be considered for publication. Acceptance to the *Journal* is competitive. The co-editors will notify potential authors when the decision has been made regarding which papers have been selected for publication.

SUBMISSION GUIDELINES FOR PUBLIC OFFICIAL OPINION ESSAYS

The *Journal* will consider for publication opinion essays written by national, state, and local public officials. The opinions expressed by public officials are not necessarily those of the University of Utah, the Hinckley Institute of Politics, the Student Media Council, the editors, faculty advisor, or the Editorial Board. Officials should contact the *Journal* editors for additional information.

CORRESPONDENCE MAY BE SENT TO:

University of Utah
Hinckley Institute of Politics
332 South 1400 East
Bldg. 72, Room 102
Salt Lake City, UT 84112-9151

Phone: (801) 581-8501
Fax: (801) 581-6277
Email: info@hinckley.utah.edu

ABOUT THE HINCKLEY INSTITUTE OF POLITICS

The Hinckley Institute of Politics at the University of Utah is a bipartisan institute dedicated to engaging students in governmental, civic, and political processes; promoting a better understanding and appreciation of politics; and training ethical and visionary students for service in the American political system. Robert H. Hinckley founded the Hinckley Institute of Politics in 1965 with the vision to "teach students respect for practical politics and the principle of citizen involvement in government." Since its founding, the Hinckley Institute has provided a wide range of programs for students, public school teachers, and the general public including: internships, courses, forums, scholarships, and mentoring. The Hinckley Institute places emphasis on providing opportunities for practical experience in politics.

INTERNSHIP PROGRAM

A nationally recognized program and the heart of the Hinckley Institute, the Hinckley internship program places more than 300 students every year in political and government offices, non-profits, campaigns, and think tanks. The Institute provides internships opportunities to students from all majors for academic credit in Washington, D.C., at the Utah Legislature, in local offices and campaigns, and in more than 50 countries.

CAMPAIGN MANAGEMENT MINOR

The Hinckley Institute of Politics is proud to offer one of the nation's only minors in Campaign Management. The program is designed to provide undergraduate students the opportunity to learn the theory and practices that will allow them to be effective participants in election and advocacy campaigns. Students are required to complete a political internship and an interdisciplinary series of courses in areas such as campaign management; interest groups and lobbying; voting, elections, and public opinion; media; and other practical politics.

PUBLIC FORUMS AND EVENTS

The Hinckley Institute hosts weekly Hinckley Forums where several political speakers address public audiences in the Hinckley Caucus Room. Hinckley Forums enable students, faculty, and community members to discuss a broad range of political concepts with local,

national, and international politicians, ambassadors, activists, and academics. Past guests include Presidents Bill Clinton and Gerald Ford; Senators Orrin Hatch, John McCain, Harry Reid, and Joe Lieberman; Utah Governors Michael Leavitt, Jon Huntsman, Jr., and Gary Herbert; Governor Mitt Romney; and many other notable politicians and professionals. The speeches are broadcast on KUER 90.1 FM radio and KUED TV.

SCHOLARSHIPS AND LOANS

The Hinckley Institute provides more than \$730,000 in internship and academic scholarships to students through the Robert H. Hinckley, Abrelia Clarissa Hinckley, Anne and John Hinckley, Senator Pete Suazo, Robert F. Bennett, and Scott M. Matheson scholarship funds. The Hinckley Institute is also the University of Utah's representative for the Harry S. Truman Congressional Scholarship and the James Madison Fellowship—two of America's most prestigious scholarships.

HUNTSMAN SEMINAR FOR TEACHERS

The Huntsman Seminar in Constitutional Government for Teachers is a week-long seminar sponsored by the Huntsman Corporation. The primary focus of the seminar is to improve the quality of civic education in Utah schools by bringing Utah educators together with political experts and visiting politicians to discuss current events in Utah and American politics. The Huntsman Seminar is truly a unique opportunity for teachers to gain an in-depth understanding of local and national political issues.

DEPARTMENT OF POLITICAL SCIENCE

The Department of Political Science values its relationship with the Hinckley Institute for the opportunities the Institute provides students to enrich their academic studies with experiences in practical politics. The Institute's programs complement the academic offerings of the Political Science Department. Courses are available in five subfields of the discipline: American Politics, International Relations, Comparative Politics, Political Theory, and Public Administration. If you have questions about the Department and its programs, contact the office at 332 South 1400 East, Bldg. 72 Room 102, (801) 581-7031.

ROBERT H. HINCKLEY



A man of vision and foresight, a 20th-century pioneer, a philanthropist, an entrepreneur, and an untiring champion of education and of the American political system—all are apt descriptions of Robert H. Hinckley, a Utah native and tireless public servant. Robert H. Hinckley began his political career as a state legislator from Sanpete County and a mayor of Mount Pleasant. Hinckley then rose to serve as the Utah director for the New Deal program under President Franklin D. Roosevelt.

Hinckley went on to serve in various capacities in Washington, DC, from 1938 to 1946 and again in 1948. During those years he established and directed the Civilian Pilot Training Program, served as Assistant Secretary of Commerce for Air, and directed the Office of Contract Settlement after WWII. In these positions,

Hinckley proved to be, as one of his colleagues stated, “One of the real heroes of the Second World War.” Also in 1946, Hinckley and Edward Noble jointly founded the American Broadcasting Company (ABC), and over the next two decades helped to build this company into the major television network it is today.

Spurred by the adverse political climate of the '40s, '50s, and '60s, Hinckley recognized the need to demonstrate that politics was “honorable, decent, and necessary,” and to encourage young people to get involved in the political process. After viewing programs at Harvard, Rutgers, and the University of Mississippi, Hinckley believed the time was right for an institute of politics at the University of Utah. So in 1965, through a major contribution of his own and a generous bequest from the Noble Foundation, Robert H. Hinckley established the Hinckley Institute of Politics to promote respect for practical politics and to teach the principle of citizen involvement in government.

Hinckley’s dream was to make “Every student a politician.” The Hinckley Institute of Politics strives to fulfill that dream by sponsoring internships, scholarships forums, mentoring, and a minor in Campaign Management. Today, nearly 50 years later, Hinckley’s dream is a reality. More than 6,000 students have participated in programs he made possible through the Hinckley Institute of Politics. Many of these students have gone on to serve as legislators, members of Congress, government staffers, local officials, and judges. All participants have, in some measure, become informed, active citizens. Reflecting on all of his accomplishments, Robert H. Hinckley said, “The Hinckley Institute is one of the most important things I will have ever done.”